National intelligence authorities and surveillance in the EU: Fundamental rights safeguards and remedies

MALTA

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1 Summary

1.1 Description of the surveillance legal framework

[1]. The Security Service Act, Chapter 391 of the Laws of Malta¹ was enacted by Act XVII of 1996 and amended by Act XVI of 1997. The aim of this Act is to make provision about the Security Service including provision for the issue of warrants and authorisations enabling certain actions to be taken and for the issue of such warrants and authorisations to be kept under review; to establish a procedure for the investigation of complaints about the Security Service and to make provision for the establishment of a Security Committee to scrutinise this Service; to prohibit the interception of communications and for connected purposes.

1.1.1 Types of security services and bodies involved

- [2]. According to Article 3 of the Security Service Act² there shall be a security service under the authority of the minister, meaning the minister designated from time to time by the Prime Minister as being responsible for the secret service, who is presently the Minister for Home Affairs. General elections in Malta are held every five years and it is within the discretion of the Prime Minister to assign portfolios to ministers, including the responsibility for the security services. The operations of the Security Service are under the control of a Head of the Service appointed by the Prime Minister.
- [3]. The members of the Security Service are appointed by the head of the Service under such terms and conditions as are approved by the minister. Article 5 of the Security Service Act³ lists who may be appointed as a member of the Security Service and these include any public officer; any member of and any other person employed or appointed in or for the purposes of the armed forces of Malta; any member of and any other person employed or appointed in or for the purposes of the Malta Police Force as well as of any other disciplined force of the State; any person who, in terms of the Official Secrets Act is either a member or employee of a prescribed body or a body of a prescribed class, a holder of a prescribed office or an employee of such a holder; or a government contractor; any director of and any other person employed or appointed in or for the purposes of any body set up by law; any company where a majority of its voting shares are controlled by the Government; any company providing postal, radio communications or telecommunication services; for the time being required in writing by the Minister following a request by the head of the Service to assist the Security Service in carrying out its functions.

¹ Malta, House of Representatives (1996), Security Service Act, Chapter 391 of the Laws of Malta, 26 July 1996, 6 September 1996, available at:

http://justiceservices.gov.mt/DownloadDocument.aspx?app=lom&itemid=8858&l=1 (All hyperlinks accessed on 13 August 2014)

² Malta, House of Representatives (1996), Security Service Act, Chapter 391 of the Laws of Malta, 26 July 1996, 6 September 1996, available at:

http://justiceservices.gov.mt/DownloadDocument.aspx?app=lom&itemid=8858&l=1 (13 August 2014)

³ Malta, House of Representatives (1996), Security Service Act, Chapter 391 of the Laws of Malta, 26 July 1996, 6 September 1996, available at:

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- 1.1.2 The extent of security services' powers in case of surveillance of individuals and also vis-a-vis private sector (right to access to data held by telecom or internet providers, right to refuse access)
- [4]. Under Article 3 of the Security Service Act⁴ the functions of the Security Service are to protect national security in particular, against threats from organised crime, espionage, terrorism and sabotage, the activities of agents of foreign powers and against actions intended to overthrow or undermine parliamentary democracy by political, industrial or violent means. It shall also be the function of the Service to act in the interests of the economic well-being of Malta and public safety, in particular the prevention or detection of serious crime.
- [5]. As long as a warrant is issued in terms of Articles 6 and 7 of the Security Service Act⁵ in case of surveillance of individuals and also vis-a-vis private sector, the Security Service can carry out interception of or interference with communications by any means, including post, radio communications or telecommunications.
- [6]. Regulation 10 of the Processing of Personal Data (Electronic Communications Sector) Regulations⁶ provides that the provisions of regulations 4, 5, 6 and 7 shall not apply when a law specifically provides for the provision of information as a necessary measure in the interest of inter alia national security; defence; public security; or the prevention, investigation, detection and prosecution of criminal or administrative offences. Regulations 4, 5, 6 and 7 of these Regulations⁷ provide for confidentiality of communications, confidentiality of traffic data and location data and access to information stored in terminal equipment. Moreover, Regulation 19 of these Regulations⁸ states that any data retained by service providers shall be disclosed only to the Police or to the Security Service, as the case may be, where such data is required for the purpose of the investigation, detection or prosecution of serious crime.

1.1.3 Control/oversight mechanisms,

[7]. The Security Service is subject to the control of the minister, the Commissioner and the Security Committee. The Commissioner is appointed by the Prime Minister and according to the Act he is a person who holds or has held the office of Judge of the Superior Courts or who has held the office of Attorney General. In the event that the Commissioner is not appointed by the Prime Minister the Attorney General shall automatically assume the functions of Commissioner until such time as a Commissioner is appointed. The Commissioner keeps under review the exercise by the Minister of his powers in relation to warrants. The law sets out the mechanism

⁴ Malta, House of Representatives (1996), Security Service Act, Chapter 391 of the Laws of Malta, 26 July 1996, 6 September 1996, available at:

http://justiceservices.gov.mt/DownloadDocument.aspx?app=lom&itemid=8858&l=1 (13 August 2014) Malta, House of Representatives (1996), Security Service Act, Chapter 391 of the Laws of Malta,

²⁶ July 1996, 6 September 1996, available at:

http://justiceservices.gov.mt/DownloadDocument.aspx?app=lom&itemid=8858&l=1 (29 August 2014)

⁶ Malta, House of Representatives (2013), Processing of Personal Data (Electronic Communications Sector) (Amendment) Regulations, 2013, 1 January 2013, available at:

http://justiceservices.gov.mt/DownloadDocument.aspx?app=lp&itemid=25839&l=1 (29 August 2014)

⁷ Malta, House of Representatives (2013), Processing of Personal Data (Electronic Communications Sector) (Amendment) Regulations, 2013, 1 January 2013, available at:

http://justiceservices.gov.mt/DownloadDocument.aspx?app=lp&itemid=25839&l=1 (29 August 2014)

⁸ Malta, House of Representatives (2013), Processing of Personal Data (Electronic Communications Sector) (Amendment) Regulations, 2013, 1 January 2013, available at:

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of how complaints are investigated by the Commissioner in a specific schedule, that is Schedule 1 of the Security Service Act. Subject to the Commissioner following the procedure set out in the Schedule the Commissioner may determine his own procedure. The law specifies that it shall be the duty of any member of the Security Service, any public officer, any person engaged in the business of providing postal, radiocommunications or telecommunications services and any person who, in terms of the Official Secrets Act is either a government contractor; or a member or employee of a prescribed body or a body of a prescribed class, a holder of a prescribed office or an employee of such a holder to disclose or give to the Commissioner such documents or information as he may require for the purpose of enabling him to discharge his functions, thus the Commissioner has the right to request any documentation in order to properly fulfil his role. The Commissioner may at any time report to the Prime Minister on any matter relating to the discharge of his functions under the Act. The Commissioner is also obliged to make an annual report on the discharge of his functions and the Prime Minister shall put before the Security Committee a copy of each annual report made by the Commissioner under together with a statement as to whether any matter has been excluded from that copy, provided that only matters which would be prejudicial to the continued discharge of the functions of the Security Service, may be excluded from the report. In the discharge of his functions under the Act, the Commissioner shall act in his individual judgment and shall not be subject to the direction or control of any other person or authority and shall not be liable to be questioned by any court. The Commissioner has the power to investigate complaints about the Security Service.

- [8]. The Security Committee examines the expenditure, administration and policy of the Security Service.
- [9]. The Security Committee consists of the Prime Minister, the minister responsible for foreign affairs and the Leader of the Opposition.

1.1.4 Geographical scope of surveillance

- [10]. The Security Services Act stipulates that a person may be liable under any law in Malta for an act done outside Malta. However in the event and on the basis that certain conditions are satisfied the minister may give authorisation for in relation to an act done outside Malta. This is clearly stipulated in Article 9 of the Act.¹⁰
- [11]. If, apart from Article 9, a person would be liable under any law in Malta for any act done outside Malta, he shall not be so liable if the act is one which is authorised to be done by virtue of an authorisation given by the Minister under Article 9 and is one which the Minister may authorise under the Act or consists in the arrest of any person or is an act done in furtherance of any of those acts or for the purpose of retrieving property of the Government of Malta to return the same to Malta. An authorisation shall not be granted by the Minister unless he is satisfied of the following —

⁹ Malta, House of Representatives (1996), Security Service Act, Chapter 391 of the Laws of Malta, 26 July 1996, 6 September 1996, available at:

http://justiceservices.gov.mt/DownloadDocument.aspx?app=lom&itemid=8858&l=1 (13 August 2014)

¹⁰ Malta, House of Representatives (1996), Security Service Act, Chapter 391 of the Laws of Malta, 26 July 1996, 6 September 1996, available at:

- [12]. (a) that any acts which may be done in reliance on the authorisation or, as the case may be, the operation in the course of which the acts may be done will be necessary for the proper discharge of a function of the Security Service; and
- [13]. (b) that there are satisfactory arrangements in force to secure-
- [14]. (i) that nothing will be done in reliance on the authorisation beyond what is necessary for the
- [15]. proper discharge of a function of the Security Service; and
- [16]. (ii) that, in so far as any acts may be done in reliance on the authorisation, their nature and likely consequences will be reasonable, having regard to the purposes for which they are carried out; and
- [17]. (c) that there are satisfactory arrangements in force under the Act with respect to the disclosure of information obtained by virtue of Article 9 and that any information obtained by virtue of anything done in reliance on the authorisation will be subject to those arrangements.

1.1.5 Conditions under which intelligence services can conduct surveillance and for which purpose(s) (such as national security, investigation or prevention of crimes, etc.)

[18]. Intelligence services can conduct surveillance as long as it is authorised by a warrant issued by the minister in accordance with Articles 6 of the Act. The function of the Service shall be to protect national security and, in particular, against threats from organised crime, espionage, terrorism and sabotage, the activities of agents of foreign powers and against actions intended to overthrow or undermine parliamentary democracy by political, industrial or violent means. It shall also be the function of the Service to act in the interests of the economic well-being of Malta; and public safety, in particular, the prevention or detection of serious crime.

1.1.6 Different stages of surveillance procedure (collection, analysis, storing, and destruction).

- [19]. The law is silent as to the different stages of surveillance procedure however Article 10 (2) of the Security Services Act¹² does state that a copy of any intercepted information is destroyed as soon as its retention is no longer necessary. The Commissioner's role is to investigate any complaints about the Security Service therefore this function may fall within his remit.
- [20]. Regulation 21 of Subsidiary Legislation 440.01¹³ states that data shall be retained by the service providers for the following periods: (a) communications data relating to Internet Access and

¹¹ Malta, House of Representatives (1996), Security Service Act, Chapter 391 of the Laws of Malta, 26 July 1996, 6 September 1996, available at:

http://justiceservices.gov.mt/DownloadDocument.aspx?app=lom&itemid=8858&l=1 (13 August 2014)

¹² Malta, House of Representatives (1996), Security Service Act, Chapter 391 of the Laws of Malta, 26 July 1996, 6 September 1996, available at:

http://justiceservices.gov.mt/DownloadDocument.aspx?app=lom&itemid=8858&l=1 (13 August 2014)

¹³ Malta, House of Representatives (2003), Subsidiary legislation 440.01, Processing of personal data (electronic communications sector) Regulations, 15 July 2003, available at: http://www.idpc.gov.mt/dbfile.aspx%5CSL440 01.pdf (29 August 2014)

Internet e-mail for a period of six months from the date of communication; (b) communications data concerning fixed network telephony, mobile telephony and Internet telephony for a period of one year from the date of communication. However Regulation 22 provides that the Police can ask for a conservation order of data either for a period of six months in addition to the original or extended applicable retention period which period shall not, without an order of a Magistrate or of a competent Court, exceed a total period of two years; or (b) where criminal proceedings have been commenced within the applicable retention period or within such period as extended in accordance with paragraph (a), for such time as may be necessary for the conclusion of the criminal proceedings where the data is required to be produced as evidence; such conclusion shall be deemed to occur when the judgement in the proceedings becomes final and conclusive, whichever is the longer period.

- 1.2 Safeguards put in place by the legal framework (described under 1 above) to ensure respect for privacy and data protection during surveillance measures (judicial warrant, right to be informed, right to rectification/deletion/blockage, right to challenge the surveillance, etc.)
- The Security Services Act¹⁴ stipulates the instances when an authorisation for the issuing of a [21]. warrant may be granted. For a warrant to be lawful this must be authorised by the minister. According to Article 6 (3) the minister may, on an application made by the Security Service, issue or modify a warrant under this article authorising the taking of such action as is specified in the warrant in respect of any property so specified or in respect of any communications so specified if the minister (a) thinks it necessary for the action to be taken on the ground that it is likely to be of substantial value in assisting the Service in carrying out any of its functions under this Act; and (b) is satisfied that what the action seeks to achieve cannot reasonably be achieved by other means; and (c) is satisfied that satisfactory arrangements are in force under this Act with respect to the disclosure of information obtained by virtue of this article and that any information obtained under the warrant will be subject to those arrangements. Further safeguards are provided in Article 10 whereby it is stated that the satisfactory arrangements are in force with respect to the disclosure of information if each of the following, namely - (a) the extent to which the information is disclosed; (b) the number of persons to whom any of the information is disclosed; (c) the extent to which the information is copied; and (d) the number of copies made of any of the information, is limited to the minimum that is necessary in order for the Security Service to carry out any of its functions under the Act.
- [22]. The Commissioner has the power to investigate anything which a person believes the Security Service has done in relation to him or to any property of his. Unless the Commissioner considers that the complaint is frivolous or vexatious he will deal with it as stipulated in Schedule 1 of the Act. Schedule 1 states that the Commissioner can investigate whether the Security Service has obtained or provided information or performed any other tasks in relation to the actions or intentions of the complainant; and if so, whether the Security Service had reasonable grounds for doing what it did. The Commissioner can also investigate whether a warrant was

¹⁴ Malta, House of Representatives (1996), Security Service Act, Chapter 391 of the Laws of Malta, 26 July 1996, 6 September 1996, available at:

http://justiceservices.gov.mt/DownloadDocument.aspx?app=lom&itemid=8858&l=1 (13 August 2014)

¹⁵ Malta, House of Representatives (1996), Security Service Act, Chapter 391 of the Laws of Malta, 26 July 1996, 6 September 1996, available at:

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issued under article 6^{16} in relation to the property or communications concerned; or whether an authorisation was given under article 9^{17} to the doing of the act in question.

[23]. The Security Committee could also be regarded as a safeguard as its role is to examine the expenditure, administration and policy of the Security Service.

1.3 Judicial or non-judicial remedies available to an individual subject to surveillance at different stages of surveillance procedures.

- [24]. Article 15 (1)¹⁸ states that a person who intentionally intercepts or interferes with a communication in the course of its transmission by post or by means of a radio communications or telecommunication system or by any other means shall be guilty of an offence and shall be liable, on conviction, in respect of each offence to imprisonment for a term not exceeding two years or to a fine (*multa*) not exceeding €11,646.87 or to both such imprisonment and fine.
- [25]. Article 16¹⁹ states that a person engaged in the business of providing a postal, radio communications or telecommunication service who otherwise than in the course of his duty intentionally discloses to any person the contents of any communication which has been intercepted in the course of its transmission by means of that service; or any information concerning the use made of postal, radio communications or telecommunication services provided for any other person by means of that service, shall be guilty of an offence. Furthermore, any person who intentionally discloses the contents of any communication which has been intercepted in the course of its transmission by means of a postal, radio communications or telecommunication service, where he knows or reasonably ought to have known, that such contents have been unlawfully obtained, shall be guilty of an offence. A person guilty of an offence under Article 16 shall be liable, on conviction, in respect of each offence to imprisonment for a term not exceeding one year or to a fine (*multa*) not exceeding €11,646.87 or to both such imprisonment and fine.
- [26]. According to paragraph 6 of Schedule 1²⁰ the Commissioner may give remedies to complainants. The law in Article 13 (2) specifically states that the decisions of the Commissioner shall not be subject to appeal or liable to be questioned in any court. Such remedies may include the direction that the obtaining and provision of information in relation to the complainant or, as the case may be, the conduct of other activities in relation to him or

¹⁶ Malta, House of Representatives (1996), Security Service Act, Chapter 391 of the Laws of Malta, 26 July 1996, 6 September 1996, available at:

http://justiceservices.gov.mt/DownloadDocument.aspx?app=lom&itemid=8858&l=1 (13 August 2014) ¹⁷ Malta, House of Representatives (1996), Security Service Act, Chapter 391 of the Laws of Malta,

²⁶ July 1996, 6 September 1996, available at:

http://justiceservices.gov.mt/DownloadDocument.aspx?app=lom&itemid=8858&l=1 (13 August 2014)

¹⁸ Malta, House of Representatives (1996), Security Service Act, Chapter 391 of the Laws of Malta, 26 July 1996, 6 September 1996, available at:

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¹⁹ Malta, House of Representatives (1996), Security Service Act, Chapter 391 of the Laws of Malta, 26 July 1996, 6 September 1996, available at:

http://justiceservices.gov.mt/DownloadDocument.aspx?app=lom&itemid=8858&l=1 (13 August 2014)

²⁰ Malta, House of Representatives (1996), Security Service Act, Chapter 391 of the Laws of Malta, 26 July 1996, 6 September 1996, available at:

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to any property of his shall cease and that any records relating to such information so obtained or provided or such other activities shall be destroyed; to quash any warrant or authorisation which the Commissioner has found to have been improperly issued, renewed, given or modified and which he considers should be quashed; to recommend to the Prime Minister that the complainant be paid such sum by way of compensation as may be specified by him.

Annex 1 – Legal Framework relating to mass surveillance

A- Details on legal basis providing for mass surveillance

Name and type of the mass surveillance- related law	A definition of the categories of individuals liable to be subjected to such surveillance	Nature of circumstances which may give rise to surveillance	List purposes for which surveillance can be carried out	Previous approval / need for a warrant	List key steps to be followed in the course of surveillance	Time limits, geographical scope and other limits of mass surveillance as provided for by the law	Is the law allowing for mass surveillance in another country (EU MS or third countries)?
• Security	• A person	• To act in the	To protect	• A warrant is to	No information	• The Act	• External
Service Act	including a body	interests of -	national security	be issued by the	may be obtained	stipulates that a	communication,
(Chapter 391 of	corporate	• (a) the	and, in particular,	Minister to	by the Service	person may be	defined as
the Laws of	established by	economic well-	against threats	undertake	except so far as	liable under any	communication
Malta) enacted by	law.	being of Malta;	from organised	surveillance. The	necessary for the	law in Malta for	sent or received
Act of Parliament		and	crime, espionage,	warrant, unless it	proper discharge	an act done	outside Malta,
XVII of 1996 as		• (b) public	terrorism and	is renewed shall	of its functions	outside Malta.	may be subject to
amended by Act		safety, in	sabotage, the	cease to have	and no	However in the	interception.
XVI of 1997 ²¹		particular the	activities of agents	effect at the end of	information is	event and on the	
		prevention or	of foreign powers	the period of six	disclosed by it	basis that certain	
		detection of	and against	months beginning	except so far as	conditions are	
		serious crime.	actions intended	on the day on	necessary for that	satisfied the	
		•	to overthrow or	which it was	purpose or for the	minister may give	
			undermine	issued.	purposes of any	authorisation for	
			parliamentary		criminal	in relation to an	

²¹ Malta, House of Representatives (1996), Security Service Act, Chapter 391 of the Laws of Malta, 26 July 1996, 6 September 1996, available at: http://justiceservices.gov.mt/DownloadDocument.aspx?app=lom&itemid=8858&l=1 (All hyperlinks accessed on 13 August 2014)

Name and type of the mass surveillance- related law	A definition of the categories of individuals liable to be subjected to such surveillance	Nature of circumstances which may give rise to surveillance	List purposes for which surveillance can be carried out	Previous approval / need for a warrant	List key steps to be followed in the course of surveillance	Time limits, geographical scope and other limits of mass surveillance as provided for by the law	Is the law allowing for mass surveillance in another country (EU MS or third countries)?
			democracy by political, industrial or violent means		proceedings. A copy of any intercepted information is destroyed as soon as its retention is no longer necessary.	act done outside Malta. • A warrant ceases to have effect at the end of the period of six months, unless it is either cancelled before by the minister or renewed by the same.	
• Processing of Personal Data (Electronic Communications Sector) Regulations	• A person including a body corporate and any body of persons whether or not it has a legal personality distinct from that of its members.	• This legislation does not state the nature of circumstances which may give rise to surveillance.	Where data is required for the purpose of the investigation, detection or prosecution of serious crime.	 The law does not specify the need for a warrant however it does state that a request for data shall be made in writing and shall be clear and specific, porovided that where the data is urgently required, such 	Not applicable.	Not applicable.	Not applicable.

Name and type of the mass surveillance- related law	A definition of the categories of individuals liable to be subjected to such surveillance	Nature of circumstances which may give rise to surveillance	List purposes for which surveillance can be carried out	Previous approval / need for a warrant	List key steps to be followed in the course of surveillance	Time limits, geographical scope and other limits of mass surveillance as provided for by the law	Is the law allowing for mass surveillance in another country (EU MS or third countries)?
				 request may be made orally, so however that the written request shall be made at the earliest opportunity. 			

B- Details on the law providing privacy and data protection safeguards against mass surveillance

Please, list law(s) providing for the protection of privacy and data protection against unlawful surveillance	List specific privacy and data protection safeguards put in place by this law(s)	Indicate whether rules on protection of privacy and data protection apply: only to nationals or also to EU citizens and/or third country nationals	Indicate whether rules on protection of privacy and data protection apply: only inside the country, or also outside (including differentiation if EU or outside EU)
Include a reference to specific provision and describe their content	e.g. right to be informed, right to rectification/deletion/blockage, right to challenge, etc.	Please, provide details	Please, provide details
• Constitution of Malta ²² – Article 38 which deals with protection of privacy of home or other property.	A person who feels aggrieved may apply to the Civil Court, First Hall for redress.	By virtue of Article 32 of the Constitution this right is applicable to every person in Malta.	Applicable only in Malta.
• Security Service Act (Chapter 391 of the Laws of Malta) ²³ – Article 6 (2) provides that interception or interference with communications without	• A copy of any intercepted information is destroyed as soon as its retention is no longer necessary. The Commissioner has the power to investigate anything which a person believes the Security Service has done in relation to him or to any	Applicable to all persons without distinction to nationality.	Applicable both in and out of Malta.

²² Malta, House of Representatives (1964), Constitution of Malta, 21 September 1964, available at: http://justiceservices.gov.mt/DownloadDocument.aspx?app=lom&itemid=8566 (13 August 2014)

²³ Malta, House of Representatives (1996), Security Service Act, Chapter 391 of the Laws of Malta, 26 July 1996, 6 September 1996, available at: http://justiceservices.gov.mt/DownloadDocument.aspx?app=lom&itemid=8858&l=1 (13 August 2014)

Please, list law(s) providing for the protection of privacy and data protection against unlawful surveillance	List specific privacy and data protection safeguards put in place by this law(s)	Indicate whether rules on protection of privacy and data protection apply: only to nationals or also to EU citizens and/or third country nationals	Indicate whether rules on protection of privacy and data protection apply: only inside the country, or also outside (including differentiation if EU or outside EU)
authorisation by a	property of his. Unless the		
warrant issued by the minister is unlawful.	Commissioner considers that the		
minister is uniawiui.	complaint is frivolous or vexatious he will deal with it as stipulated in		
	Schedule 1 of the Act. Schedule 1		
	states that the Commissioner can		
	investigate whether the Security		
	Service has obtained or provided		
	information or performed any other		
	tasks in relation to the actions or		
	intentions of the complainant; and		
	if so, whether the Security Service		
	had reasonable grounds for doing		
	what it did. The Commissioner can		
	also investigate whether a warrant was issued under article 6 in		
	relation to the property or		
	communications concerned; or		
	whether an authorisation was given		
	under article 9 to the doing of the		
	act in question.		
	•		
	The Security Committee could		
	also be regarded as a safeguard as		

Please, list law(s) providing for the protection of privacy and data protection against unlawful surveillance	List specific privacy and data protection safeguards put in place by this law(s)	Indicate whether rules on protection of privacy and data protection apply: only to nationals or also to EU citizens and/or third country nationals	Indicate whether rules on protection of privacy and data protection apply: only inside the country, or also outside (including differentiation if EU or outside EU)
	its role is to examine the expenditure, adminsitration and policy of the Security Service.		
•	•	•	•
• Processing of Personal Data (Electronic Communications Sector) Regulations (Subsidiary Legislation 440.01) ²⁴ – Regulation 4 provides for confidentiality of communications.	 Regulation 11 states that anyone who suffers any loss or damage because of any contravention of these Regulations by any other person shall be entitled to take action before the competent court seeking compensation from that other person for that loss or damage. Regulation 13 states that any person who contravenes or fails to comply with these Regulations shall be liable to an administrative 	Applicable to all users and to all persons.	Applicable in or outside Malta since it protects all communications, irrespective whether these are within or out of Malta.

²⁴ Malta, House of Representatives (2003), Processing of Personal Data (Electronic Communications Sector) Regulations (Subsidiary Legislation 440.01), 15 July 2003, available at: http://www.idpc.gov.mt/dbfile.aspx%5CSL440 01.pdf (13 August 2014)

Please, list law(s) providing for the protection of privacy and data protection against unlawful surveillance	List specific privacy and data protection safeguards put in place by this law(s)	Indicate whether rules on protection of privacy and data protection apply: only to nationals or also to EU citizens and/or third country nationals	Indicate whether rules on protection of privacy and data protection apply: only inside the country, or also outside (including differentiation if EU or outside EU)
	fine not exceeding €23,293.73 and to €2329.37 for each day during which such violation persists which fine shall be determined by the Commissioner for Information and Data Protection.		

Annex 2 – Oversight bodies and mechanisms

Name of the body/mechanism	Type of the body/mechanism	Legal basis	Type of oversight	Staff	Powers
• in English as well as in national language	• e.g. parliamentary, executive/government, judicial, etc.	• name of the relevant law, incl. specific provision	• ex ante / ex post / both/ during the surveillance/etc. as well as whether such oversight is ongoining/regularly repeated	• including the method of appointment of the head of such body AND indicate a total number of staff (total number of supporting staff as well as a total number of governing/managing staff) of such body	• e.g. issuing legally binding or non-binding decisions, recommendations, reporting obligation to the parliament, etc.
 Civil Court, First Hall Qorti Civili, L-Ewwel Awla 	• Judicial	• Constitution of Malta, ²⁵ Article 46	• A person can apply for redress at any stage of the surveillance, whether this is ongoing or regularly repeated or a one off.	• A judge is appointed by the President of Malta in accordance with the advice of the Prime Minister. There are approximately 25 judges and 360 support staff, 10 of whom are senior management.	They issue legally binding decisions.
• Commissioner for Information and Data Protection	Independent and autonomous body	• Data Protection Act, ²⁶ Article 36	• A person can apply for redress at any stage of the surveillance, whether this is ongoing or	The Commissioner is appointed by the Prime Minister after he has consulted with the Leader of the Opposition. The Office	To take any such remedial action as he deems necessary; to institute civil legal proceedings where the

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²⁵ Malta, House of Representatives (1964), Constitution of Malta, 21 September 1964, available at: http://justiceservices.gov.mt/DownloadDocument.aspx?app=lom&itemid=8566 (13 August 2014)

²⁶ Malta, House of Representatives (2002), Data Protection Act, Chapter 440 of the Laws of Malta, 22 March 2002 and subsequent amendments, available at: http://idpc.gov.mt/dbfile.aspx/DPA_amended2012.pdf (13 August 2014)

 Kummissarju tal- Protezzjoni tad- Data 			regularly repeated or a one-off.	of the Commissioner is supported by approximately six employees.	provisions of the Act have been or are about to be violated; to refer to relevant public authority any criminal offence.
 Information and Data Protection Appeals Tribunal Tribunal tal- Appelli dwar il- Protezzjoni tad- Data 	• Quasi judicial	• Data Protection Act, ²⁷ Article 48	• A person can apply for redress at any stage of the surveillance, whether this is ongoing or regularly repeated or a one-off.	The Tribunal is composed of a Chairman and two other members appointed by the Minister.	• A person who feels aggrieved by a decision of the Commissioner for Information and Data Protection can appeal to the Tribunal. The Tribunal can dismiss the appeal or it can annul the decision and may refer the matter to the competent authority with a direction to reconsider it and reach a decision in accordance with the findings of the Tribunal.
 Commissioner of the Security Service Kummissarju tas-Servizz ta' Sigurtà 	Government	• Security Service Act, ²⁸ Article 12	• A person can apply for redress at any stage of the surveillance, whether this is ongoing or regularly repeated or a one-off.	• The Commissioner is appointed by the Prime Minister but shall act in his individual judgement and shall not be subject to the direction or control of any other person or authority	• The Commissioner has the power to investigate complaints made by any person who is aggrieved by anything which he believes the Security Services has

²⁷ Malta, House of Representatives (2002), Data Protection Act, Chapter 440 of the Laws of Malta, 22 March 2002 and subsequent amendments, available at: http://idpc.gov.mt/dbfile.aspx/DPA amended2012.pdf (13 August 2014)

²⁸ Malta, House of Representatives (1996), Security Service Act, Chapter 391 of the Laws of Malta, 26 July 1996, 6 September 1996, available at: http://justiceservices.gov.mt/DownloadDocument.aspx?app=lom&itemid=8858&l=1 (13 August 2014)

		and shall not be liable to be questioned by any court.	done in relation to him or to any property of his.

Annex 3 – Remedies

	Security Service Act							
Stages of surveillance process	Is the subject informed?	Does the subject have a right of access to the data collected on him/her?	List remedies available to an individual concerned	Legal basis for using the available remedies				
	Yes/No	Yes/No, please provide details if needed	Please list the type of remedial action that can be taken: e.g.: claims lodged with court(s), claims lodged with the oversight body, request to the surveillance authority, etc. AND please specify also the name (e.g. Supreme Court) and type of the body (e.g. judicial, executive, parliamentary) providing such remedies.	Violation of data protection, private life, specific legislation, etc.				
Collection	• No	• No	• Any person who feels aggrieved by anything which he believes the Security Services has done in relation to him or to any property of his has the right to complain to the Commissioner for Security Service.	Schedule 1 of the Security Service Act29				

²⁹ Malta, House of Representatives (1996), Security Service Act, Chapter 391 of the Laws of Malta, 26 July 1996, 6 September 1996, available at: http://justiceservices.gov.mt/DownloadDocument.aspx?app=lom&itemid=8858&l=1 (13 August 2014)

Analysis	• No	• No	• Any person who feels aggrieved by anything which he believes the Security Services has done in relation to him or to any property of his has the right to complain to the Commissioner for Security Service.	Schedule 1 of the Security Service Act30
Storing	• No	• No	 Any person who feels aggrieved by anything which he believes the Security Services has done in relation to him or to any property of his has the right to complain to the Commissioner for Security Service. 	Schedule 1 of the Security Service Act31
Destruction	• No	• No	 Any person who feels aggrieved by anything which he believes the Security Services has done in relation to him or to any property of his has the right to complain to the Commissioner for Security Service. 	Schedule 1 of the Security Service Act32

³⁰ Malta, House of Representatives (1996), Security Service Act, Chapter 391 of the Laws of Malta, 26 July 1996, 6 September 1996, available at: http://justiceservices.gov.mt/DownloadDocument.aspx?app=lom&itemid=8858&l=1 (13 August 2014)

³¹ Malta, House of Representatives (1996), Security Service Act, Chapter 391 of the Laws of Malta, 26 July 1996, 6 September 1996, available at: http://justiceservices.gov.mt/DownloadDocument.aspx?app=lom&itemid=8858&l=1 (13 August 2014)

³² Malta, House of Representatives (1996), Security Service Act, Chapter 391 of the Laws of Malta, 26 July 1996, 6 September 1996, available at: http://justiceservices.gov.mt/DownloadDocument.aspx?app=lom&itemid=8858&l=1 (13 August 2014)

After the whole	• No	• No	Any person who feels	Schedule 1 of the Security
surveillance process			aggrieved by anything which he	Service Act33
has ended			believes the Security Services has	
			done in relation to him or to any	
			property of his has the right to	
			complain to the Commissioner for	
			Security Service.	

³³ Malta, House of Representatives (1996), Security Service Act, Chapter 391 of the Laws of Malta, 26 July 1996, 6 September 1996, available at: http://justiceservices.gov.mt/DownloadDocument.aspx?app=lom&itemid=8858&l=1 (13 August 2014)

		Constitu	tion of Malta ³⁴	
Stages of surveillance process	Is the subject informed?	Does the subject have a right of access to the data collected on him/her?	List remedies available to an individual concerned	Legal basis for using the available remedies
	Yes/No	Yes/No, please provide details if needed	Please list the type of remedial action that can be taken: e.g.: claims lodged with court(s), claims lodged with the oversight body, request to the surveillance authority, etc. AND please specify also the name (e.g. Supreme Court) and type of the body (e.g. judicial, executive, parliamentary) providing such remedies.	Violation of data protection, private life, specific legislation, etc.
Collection	• No	• No	• The Constitutional Court is an extraordinary remedy therefore redress is only available through a claim lodged with the Civil Court, First Hall once all other ordinary claims have been exhausted.	• Violation of the right to privacy of home and other property – Article 46 of the Constitution of Malta. ³⁵
Analysis	• No	• No	• The Constitutional Court is an extraordinary remedy therefore redress is only available through a claim lodged with the Civil Court.	• Violation of the right to privacy of home and other property – Article 46 of the Constitution of Malta. 36
Storing*	• No	• No	• The Constitutional Court is an extraordinary remedy therefore redress is only available through a claim lodged with the Civil Court, First Hall once all other ordinary claims have been exhausted	• Violation of the right to privacy of home and other property – Article 46 of the Constitution of Malta. ³⁷

Destruction*	• No	• No	• The Constitutional Court is an extraordinary remedy therefore redress is only available through a claim lodged with the Civil Court, First Hall once all other ordinary claims have been exhausted.	Violation of the right to privacy of home and other property – Article 46 of the Constitution of Malta. ³⁸
After the whole surveillance process has ended	• No	• No	• The Constitutional Court is an extraordinary remedy therefore redress is only available through a claim lodged with the Civil Court, First Hall once all other ordinary claims have been exhausted.	• Violation of the right to privacy of home and other property – Article 46 of the Constitution of Malta. ³⁹

Processing of Personal Data (Electronic Communications Sector) Regulations (Subsidiary Legislation 440.01) ⁴⁰					
Stages of Surveillance process informed? Does the subject have a right of access to the data collected on him/her? Does the subject have a right of access individual concerned on him/her? List remedies available to an available remedies					

³⁴ Malta, House of Representatives (1964), Constitution of Malta, 21 September 1964, available at: http://justiceservices.gov.mt/DownloadDocument.aspx?app=lom&itemid=8566 (13 August 2014)

³⁵ Malta, House of Representatives (1964), Constitution of Malta, 21 September 1964, available at: http://justiceservices.gov.mt/DownloadDocument.aspx?app=lom&itemid=8566 (13 August 2014)

 $^{^{36}\,}Malta,$ House of Representatives (1964), Constitution of Malta, 21 September 1964, available at:

http://justiceservices.gov.mt/DownloadDocument.aspx?app=lom&itemid=8566 (13 August 2014) ³⁷ Malta, House of Representatives (1964), Constitution of Malta, 21 September 1964, available at:

³⁷ Malta, House of Representatives (1964), Constitution of Malta, 21 September 1964, available at: http://justiceservices.gov.mt/DownloadDocument.aspx?app=lom&itemid=8566 (13 August 2014)

³⁸ Malta, House of Representatives (1964), Constitution of Malta, 21 September 1964, available at:

http://justiceservices.gov.mt/DownloadDocument.aspx?app=lom&itemid=8566 (13 August 2014)

³⁹ Malta, House of Representatives (1964), Constitution of Malta, 21 September 1964, available at: http://iusticeservices.gov.mt/DownloadDocument.aspx?app=lom&itemid=8566 (13 August 2014)

⁴⁰ Malta, House of Representatives (2003), Processing of Personal Data (Electronic Communications Sector) Regulations (Subsidiary Legislation 440.01), 15 July 2003, available at: http://www.idpc.gov.mt/dbfile.aspx%5CSL440_01.pdf (13 August 2014)

	Yes/No	Yes/No, please provide details if needed	Please list the type of remedial action that can be taken: e.g.: claims lodged with court(s), claims lodged with the oversight body, request to the surveillance authority, etc. AND please specify also the name (e.g. Supreme Court) and type of the body (e.g. judicial, executive, parliamentary) providing such remedies.	Violation of data protection, private life, specific legislation, etc.
Collection	• No	 No. Article 23 of the Data Protection Act⁴¹ specifically provides that where the provision of information is a necessary measure in the interest of national security, defence, public security, the prevention, investigation, detection and prosecution of criminal offences, or of breaches of ethics for regulated professions, 	 Regulation 11 states that anyone who suffers any loss or damage because of any contravention of these Regulations by any other person shall be entitled to take action before the competent court seeking compensation from that other person for that loss or damage. Regulation 13 states that any person who contravenes or fails to comply with these Regulations shall be liable to an administrative fine not exceeding €23,293.73 and to €2329.37 for each day during which such violation persists which fine shall be determined by the 	Violation of data protection

⁴¹ Malta, House of Representatives (2002), Data Protection Act, Chapter 440 of the Laws of Malta, 22 March 2002 and subsequent amendments, available at: http://idpc.gov.mt/dbfile.aspx/DPA amended2012.pdf (13) August 2014)

		 a monitoring, inspection or regulatory function connected, even occasionally, with the exercise of official authority the right to access information shall not be applicable. 	Commissioner for Information and Data Protection.	
Analysis	• No	 No. Article 23 of the Data Protection Act⁴² specifically provides that where the provision of information is a necessary measure in the interest of national security, defence, public security, the prevention, investigation, detection and prosecution of criminal offences, or of breaches of ethics for regulated professions, 	 Regulation 11 states that anyone who suffers any loss or damage because of any contravention of these Regulations by any other person shall be entitled to take action before the competent court seeking compensation from that other person for that loss or damage. Regulation 13 states that any person who contravenes or fails to comply with these Regulations shall be liable to an adminsitrative fine not exceeding €23,293.73 and to €2329.37 for each day during which such violation persists which fine shall be determined by the 	Violation of data protection

⁴² Malta, House of Representatives (2002), Data Protection Act, Chapter 440 of the Laws of Malta, 22 March 2002 and subsequent amendments, available at: http://idpc.gov.mt/dbfile.aspx/DPA_amended2012.pdf (13 August 2014)

		 a monitoring, inspection or regulatory function connected, even occasionally, with the exercise of official authority the right to access information shall not be applicable. 	Commissioner for Information and Data Protection.	
Storing	• No	 No. Article 23 of the Data Protection Act⁴³ specifically provides that where the provision of information is a necessary measure in the interest of national security, defence, public security, the prevention, investigation, detection and prosecution of criminal offences, or of breaches of ethics for regulated professions, 	 Regulation 11 states that anyone who suffers any loss or damage because of any contravention of these Regulations by any other person shall be entitled to take action before the competent court seeking compensation from that other person for that loss or damage. Regulation 13 states that any person who contravenes or fails to comply with these Regulations shall be liable to an adminsitrative fine not exceeding €23,293.73 and to €2329.37 for each day during which such violation persists which fine shall be determined by the 	Violation of data protection

⁴³ Malta, House of Representatives (2002), Data Protection Act, Chapter 440 of the Laws of Malta, 22 March 2002 and subsequent amendments, available at: http://idpc.gov.mt/dbfile.aspx/DPA amended2012.pdf (13) August 2014)

		 a monitoring, inspection or regulatory function connected, even occasionally, with the exercise of official authority the right to access information shall not be applicable. 	Commissioner for Information and Data Protection.	
Destruction	• No	 No Article 23 of the Data Protection Act⁴⁴ specifically provides that where the provision of information is a necessary measure in the interest of national security, defence, public security, the prevention, investigation, detection and prosecution of criminal offences, or of breaches of 	 Regulation 11 states that anyone who suffers any loss or damage because of any contravention of these Regulations by any other person shall be entitled to take action before the competent court seeking compensation from that other person for that loss or damage. Regulation 13 states that any person who contravenes or fails to comply with these Regulations shall be liable to an administrative fine not exceeding €23,293.73 and to €2329.37 for each day during which such violation persists which fine shall be determined by the 	Violation of data protection

⁴⁴ Malta, House of Representatives (2002), Data Protection Act, Chapter 440 of the Laws of Malta, 22 March 2002 and subsequent amendments, available at: http://idpc.gov.mt/dbfile.aspx/DPA amended2012.pdf (13 August 2014)

		 ethics for regulated 	Commissioner for Information and	
		professions,	Data Protection.	
		 a monitoring, 		
		inspection or		
		regulatory function		
		 connected, even 		
		occasionally, with the		
		exercise of		
		 official authority 		
		the right to access		
		information shall not		
		be applicable.		
After the whole	• No	• No	• Regulation 11 states that anyone	Violation of data protection
surveillance process		• Article 23 of the	who suffers any loss or damage	
has ended		Data Protection Act ⁴⁵	because of any contravention of	
		specifically provides	these Regulations by any other	
		that where the	person shall be entitled to take	
		provision of	action before the competent court	
		 information is a 	seeking compensation from that	
		necessary measure in	other person for that loss or	
		the interest of national	damage.	
		security, defence,	 Regulation 13 states that any 	
		public security, the	person who contravenes or fails to	
		prevention,	comply with these Regulations	
		investigation,	shall be liable to an adminsitrative	
		detection and	fine not exceeding €23,293.73 and	
			to €2329.37 for each day during	
			which such violation persists which	

⁴⁵ Malta, House of Representatives (2002), Data Protection Act, Chapter 440 of the Laws of Malta, 22 March 2002 and subsequent amendments, available at: http://idpc.gov.mt/dbfile.aspx/DPA amended2012.pdf (13 August 2014)

 prosecution of criminal offences, or of breaches of ethics for regulated professions, a monitoring, inspection or regulatory function connected, even occasionally, with the exercise of official authority the right to access information shall not 	fine shall be determined by the Commissioner for Information and Data Protection.	

Commissioner for Information and Data Protection				
Stages of surveillance process	Is the subject informed?	Does the subject have a right of access to the data collected on him/her?	List remedies available to an individual concerned	Legal basis for using the available remedies
	Yes/No	Yes/No, please provide details if needed	Please list the type of remedial action that can be taken: e.g.: claims lodged with court(s), claims lodged with the oversight body, request to the surveillance authority, etc. AND please specify also the name (e.g. Supreme Court) and type of the body (e.g. judicial, executive, parliamentary) providing such remedies.	Violation of data protection, private life, specific legislation, etc.

Collection*	• No	• No	The Commissioner by virtue of	Violation of data protection
		Article 23 of the	the Data Protection Act can take	
		Data Protection Act ⁴⁶	any such remedial action as he	
		specifically provides	deems necessary; to institute civil	
		that where the	legal proceedings where the	
		provision of	provisions of the Act have been or	
		 information is a 	are about to be violated; to refer to	
		necessary measure in	relevant public authority any	
		the interest of national	criminal offence.	
		security, defence,	•	
		public security, the	• Article 5 (b) of the Data Protection	
		prevention,	Act states that the DPA does not apply	
		investigation,	to processing operations concerning public security, defence, State security	
		detection and	(including the economic wellbeing of	
		• prosecution of	the State when the processing	
		criminal offences, or	operation relates to security matters)	
		of breaches of	and activities of the State in areas of	
		• ethics for regulated	criminal law	
		professions,		
		• a monitoring,		
		inspection or		
		regulatory function		
		• connected, even		
		occasionally, with the exercise of		
		• official authority		
		the right to access		

^{*} For the definitions of these terms, please refer to the FRA/CoE (2014), *Handbook on European data protection law*, Luxembourg, 2014, pp. 46-47, available at: http://fra.europa.eu/en/news/2014/council-europe-and-eu-fundamental-rights-agency-launch-handbook-european-data-protection
46 Malta, House of Representatives (2002), Data Protection Act, Chapter 440 of the Laws of Malta, 22 March 2002 and subsequent amendments, available at: http://idpc.gov.mt/dbfile.aspx/DPA_amended2012.pdf (13 August 2014)

		information shall not be applicable.		
Analysis*	• No	• No • Article 23 of the Data Protection Act ⁴⁷ specifically provides that where the provision of • information is a necessary measure in the interest of national security, defence, public security, the prevention, investigation, detection and • prosecution of criminal offences, or of breaches of • ethics for regulated professions, • a monitoring, inspection or regulatory function • connected, even occasionally, with the exercise of	The Commissioner by virtue of the Data Protection Act can take any such remedial action as he deems necessary; to institute civil legal proceedings where the provisions of the Act have been or are about to be violated; to refer to relevant public authority any criminal offence.	Violation of data protection

⁴⁷ Malta, House of Representatives (2002), Data Protection Act, Chapter 440 of the Laws of Malta, 22 March 2002 and subsequent amendments, available at: http://idpc.gov.mt/dbfile.aspx/DPA amended2012.pdf (13) August 2014)

		official authority the right to access information shall not be applicable.		
Storing*	• No	 No Article 23 of the Data Protection Act⁴⁸ specifically provides that where the provision of information is a necessary measure in the interest of national security, defence, public security, the prevention, investigation, detection and prosecution of criminal offences, or of breaches of ethics for regulated professions, a monitoring, inspection or regulatory function 	• The Commissioner by virtue of the Data Protection Act can take any such remedial action as he deems necessary; to institute civil legal proceedings where the provisions of the Act have been or are about to be violated; to refer to relevant public authority any criminal offence.	Violation of data protection

⁴⁸ Malta, House of Representatives (2002), Data Protection Act, Chapter 440 of the Laws of Malta, 22 March 2002 and subsequent amendments, available at: http://idpc.gov.mt/dbfile.aspx/DPA amended2012.pdf (13) August 2014)

		 connected, even occasionally, with the exercise of official authority the right to access information shall not be applicable. 		
Destruction*	• No	 No Article 23 of the Data Protection Act⁴⁹ specifically provides that where the provision of information is a necessary measure in the interest of national security, defence, public security, the prevention, investigation, detection and prosecution of criminal offences, or of breaches of ethics for regulated professions, 	• The Commissioner by virtue of the Data Protection Act can take any such remedial action as he deems necessary; to institute civil legal proceedings where the provisions of the Act have been or are about to be violated; to refer to relevant public authority any criminal offence.	Violation of data protection

⁴⁹ Malta, House of Representatives (2002), Data Protection Act, Chapter 440 of the Laws of Malta, 22 March 2002 and subsequent amendments, available at: http://idpc.gov.mt/dbfile.aspx/DPA amended2012.pdf (13) August 2014)

		 a monitoring, inspection or regulatory function connected, even occasionally, with the exercise of official authority the right to access information shall not be applicable. 		
After the whole surveillance process has ended	• No	 No Article 23 of the Data Protection Act⁵⁰ specifically provides that where the provision of information is a necessary measure in the interest of national security, defence, public security, the prevention, investigation, detection and prosecution of criminal offences, or of breaches of 	• The Commissioner by virtue of the Data Protection Act can take any such remedial action as he deems necessary; to institute civil legal proceedings where the provisions of the Act have been or are about to be violated; to refer to relevant public authority any criminal offence.	Violation of data protection

⁵⁰ Malta, House of Representatives (2002), Data Protection Act, Chapter 440 of the Laws of Malta, 22 March 2002 and subsequent amendments, available at: http://idpc.gov.mt/dbfile.aspx/DPA amended2012.pdf (13) August 2014)

		 ethics for regulated professions, a monitoring, inspection or regulatory function connected, even occasionally, with the exercise of official authority the right to access information shall not be applicable. Information and Data	Protection Appeals Tribunal	
Stages of surveillance process	Is the subject informed?	Does the subject have a right of access to the data collected on him/her?	List remedies available to an individual concerned	Legal basis for using the available remedies
	Yes/No	Yes/No, please provide details if needed	Please list the type of remedial action that can be taken: e.g.: claims lodged with court(s), claims lodged with the oversight body, request to the surveillance authority, etc. AND please specify also the name (e.g. Supreme Court) and type of the body (e.g. judicial, executive, parliamentary) providing such remedies.	Violation of data protection, private life, specific legislation, etc.
Collection	• No	• No	A person who feels aggrieved by a decision of the Commissioner can appeal to the Tribunal. The Tribunal can dismiss the appeal or	Violation of data protection

• Article 23 of the	it can annul the decision and may	
Data Protection Act ⁵¹	refer the matter to the competent	
specifically provides	authority with a direction to	
that where the	reconsider it and reach a decision	
provision of	in accordance with the findings of	
• information is a	the Tribunal	
necessary measure in		
the interest of national		
security, defence,		
public security, the		
prevention,		
investigation,		
detection and		
 prosecution of 		
criminal offences, or		
of breaches of		
 ethics for regulated 		
professions,		
• a monitoring,		
inspection or		
regulatory function		
• connected, even		
occasionally, with the		
exercise of		
• official authority		
the right to access		
information shall not		
be applicable.		

⁵¹ Malta, House of Representatives (2002), Data Protection Act, Chapter 440 of the Laws of Malta, 22 March 2002 and subsequent amendments, available at: http://idpc.gov.mt/dbfile.aspx/DPA amended2012.pdf (13 August 2014)

	 Article 23 of the Data Protection Act⁵² specifically provides that where the provision of information is a necessary measure in the interest of national security, defence, public security, the prevention, investigation, detection and prosecution of criminal offences, or of breaches of ethics for regulated professions, a monitoring, inspection or regulatory function connected, even occasionally, with the exercise of 	by a decision of the Commissioner can appeal to the Tribunal. The Tribunal can dismiss the appeal or it can annul the decision and may refer the matter to the competent authority with a direction to reconsider it and reach a decision in accordance with the findings of the Tribunal	
	• official authority the right to access		

⁵² Malta, House of Representatives (2002), Data Protection Act, Chapter 440 of the Laws of Malta, 22 March 2002 and subsequent amendments, available at: http://idpc.gov.mt/dbfile.aspx/DPA amended2012.pdf (13 August 2014)

	information shall not be applicable.		
Storing	• No • Article 23 of the Data Protection Act 53 specifically provides that where the provision of • information is a necessary measure in the interest of national security, defence, public security, the prevention, investigation, detection and • prosecution of criminal offences, or of breaches of • ethics for regulated professions, • a monitoring, inspection or regulatory function • connected, even occasionally, with the exercise of	it can annul the decision and may refer the matter to the competent authority with a direction to reconsider it and reach a decision in accordance with the findings of the Tribunal	Violation of data protection

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⁵³ Malta, House of Representatives (2002), Data Protection Act, Chapter 440 of the Laws of Malta, 22 March 2002 and subsequent amendments, available at: http://idpc.gov.mt/dbfile.aspx/DPA amended2012.pdf (13 August 2014)

Destruction*	• No	official authority the right to access information shall not be applicable. No.	A norman who faels a greated	Violation of data protection
Destruction	• No	 No Article 23 of the Data Protection Act⁵⁴ specifically provides that where the provision of information is a necessary measure in the interest of national security, defence, public security, the prevention, investigation, detection and prosecution of criminal offences, or of breaches of ethics for regulated professions, a monitoring, inspection or regulatory function 	A person who feels aggrieved by a decision of the Commissioner can appeal to the Tribunal. The Tribunal can dismiss the appeal or it can annul the decision and may refer the matter to the competent authority with a direction to reconsider it and reach a decision in accordance with the findings of the Tribunal	Violation of data protection

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⁵⁴ Malta, House of Representatives (2002), Data Protection Act, Chapter 440 of the Laws of Malta, 22 March 2002 and subsequent amendments, available at: http://idpc.gov.mt/dbfile.aspx/DPA amended2012.pdf (13 August 2014)

		 connected, even occasionally, with the exercise of official authority the right to access information shall not be applicable. 		
After the whole surveillance process has ended	• No	• No • Article 23 of the Data Protection Act ⁵⁵ specifically provides that where the provision of • information is a necessary measure in the interest of national security, defence, public security, the prevention, investigation, detection and • prosecution of criminal offences, or of breaches of • ethics for regulated professions,	• A person who feels aggrieved by a decision of the Commissioner can appeal to the Tribunal. The Tribunal can dismiss the appeal or it can annul the decision and may refer the matter to the competent authority with a direction to reconsider it and reach a decision in accordance with the findings of the Tribunal	Violation of data protection

⁵⁵ Malta, House of Representatives (2002), Data Protection Act, Chapter 440 of the Laws of Malta, 22 March 2002 and subsequent amendments, available at: http://idpc.gov.mt/dbfile.aspx/DPA amended2012.pdf (13) August 2014)

• a monitoring,	
inspection or	
regulatory function	
• connected, even	
occasionally, with the	
exercise of	
 official authority 	
the right to access	
information shall not	
be applicable.	

Annex 4 – Surveillance-related case law at national level

Please provide a maximun of three of the most important national cases relating to surveillance. Use the table template below and put each case in a separate table.

From a search done on the national case law database no cases relating to surveillance resulted.

Case title	Not available
Decision date	Not available
Reference details (type and title of court/body; in original language and English [official translation, if available])	Not available
Key facts of the case (max. 500 chars)	Hon. Evarist Bartolo had made a complaint to the Commissioner about allegations of phone tapping was reported in the press. http://www.timesofmalta.com/articles/view/20110308/local/speaker-unable-toinvestigate-phone-tapping-allegation.353658
Main reasoning/argumentation (max. 500 chars)	Not available
	Breach of parliamentary privelege
Key issues (concepts, interpretations) clarified by the case (max. 500 chars)	
Results (sanctions) and key consequences or implications of the case (max. 500 chars)	

Annex 5 – Key stakeholders at national level

Please list all the key stakeholders in your country working in the area of surveillance and divide them according to their type (i.e. public authorities, civil society organisations, academia, government, courts, parliament, other). Please provide name, website and contact details.

Name of stakeholder (in English as well as your national language)	Type of stakeholder (i.e. public authorities, civil society organisations, academia, government, courts, parliament, other)	Contact details	Website
Security ServiceServizz tas- Sigurtà	Government	Ministry for Home Affairs and National Security	www.mhas.gov.mt
 Office of the Information and Data Protection Commissioner Ufficeju tal-Kummissarju tal-Protezzjoni tad-Data 	Public authority	 Office of the Information and Data Protection Commissioner Airways House, Second Floor High Street Sliema SLM 1549 MALTA. Tel: (+356) 2328 7100 Fax: (+356) 23287198 Email: idpc.info@gov.mt 	• www.idpc.gov.mt/
Department of Information Policy	University	Prof. Joseph Cannataci	<u>www.um.edu.mt/maks/ipg/staff/josephcannataci</u>

and Governance, University of Malta •		• LL.D.,F.B.C.S.,C.I.T.P.,Spes.R, ettsinfo.(Oslo), Associate Professor, Information Policy & Governance Unit, Faculty of Media & Knowledge Sciences, Room 210, University of Malta, +356 2340 2781, +356 2340 2782	
Courts of MaltaIl-Qrati ta' Malta	Judiciary	 Courts of Justice, Valletta +356 25902000 	<u>www.gov.mt/en/Services-And-</u> <u>Information/Business-Areas/Justice/Pages/Judiciary-in-Malta.aspx</u>
 Commissioner of the Security Service Kummissarju tas- Servizz ta' Sigurtà 	Government	Office of the Prime Minister	• www.opm.gov.mt
 Security Committee Kumitat ta' Sigurtà 	Government	Office of the Prime Minister	• www.opm.gov.mt
 Data Protection Appeals Tribunal Tribunal tal- Appelli dwar il- Protezzjoni tad- Data 	Public authority	 Office of the Information and Data Protection Commissioner Airways House, Second Floor High Street Sliema SLM 1549 MALTA. Tel: (+356) 2328 7100 Fax: (+356) 23287198 Email: idpc.info@gov.mt 	• www.idpc.gov.mt

Annex 6 – Indicative bibliography

Please list relevant reports, articles, studies, speeches and statements divided by the following type of **sources** (*in accordance with FRA style guide*):

1. Government/ministries/public authorities in charge of surveillance

Dalli M. (2013), 'Security Committee: Busuttil says Security Service can be trusted', in *Maltatoday*, 2 July 2013, available at: www.maltatoday.com.mt/news/national/28040/pm-busuttil-meet-to-discuss-security-service-policy-20130702#.U-ULTXkrhjo (13 August 2014)

Times of Malta (2013), 'Malta Security Service ignored invitations for international collaboration', in *Times of Malta* 9 April 2013, available at: www.timesofmalta.com/articles/view/20130409/local/manuel-mallia.464884 (13 August 2014)

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